Draft

Environmental Impact Statement

for the Construction and Operation of an Independent Spent Fuel Storage Installation on the Reservation of the Skull Valley Band of Goshute Indians and the Related Transportation Facility in Tooele County, Utah

Docket No. 72-22 Private Fuel Storage, L.L.C.

- U.S. Nuclear Regulatory Commission
 Office of Nuclear Material Safety and Safeguards
- U.S. Bureau of Indian Affairs
- **U.S. Bureau of Land Management**
- **U.S. Surface Transportation Board**

June 2000









Draft

Environmental Impact Statement

for the Construction and Operation of an Independent Spent Fuel Storage Installation on the Reservation of the Skull Valley Band of Goshute Indians and the Related Transportation Facility in Tooele County, Utah

Docket No. 72-22 Private Fuel Storage, L.L.C.

- U.S. Nuclear Regulatory Commission
 Office of Nuclear Material Safety and Safeguards
- U.S. Bureau of Indian Affairs
- **U.S. Bureau of Land Management**
- **U.S. Surface Transportation Board**

June 2000









ABSTRACT

2.1

Private Fuel Storage, L.L.C. (PFS), proposes to construct and operate an independent spent fuel storage installation on the Reservation of the Skull Valley Band of Goshute Indians. The Reservation is located geographically within Skull Valley in Tooele County, Utah. Spent nuclear fuel would be transported by rail from existing power reactor sites to Skull Valley. To transport the spent nuclear fuel from the existing rail line in Skull Valley to the proposed independent spent fuel storage installation, PFS proposes to construct and operate a rail siding and 51-km (32-mile) rail line from Skunk Ridge (near Low, Utah) to the Reservation.

This draft environmental impact statement evaluates the potential environmental impacts of the PFS proposal. The document discusses the purpose and need for the PFS proposal, describes the proposed action and its reasonable alternatives, describes the environment potentially affected by the proposal, presents and compares the potential environmental impacts resulting from the proposed action and its alternatives, and identifies mitigation measures that could eliminate or lessen the potential environmental impacts.

The PFS proposal requires approval from four federal agencies: the U.S. Nuclear Regulatory Commission, the U.S. Department of Interior's Bureau of Indian Affairs and Bureau of Land Management, and the U.S. Surface Transportation Board. The actions required of these agencies are administrative. The environmental issues that each of these agencies must evaluate pursuant to the National Environmental Policy Act of 1969 (NEPA) are interrelated; therefore, the agencies have cooperated in the preparation of this draft environmental impact statement, and this document serves to satisfy each agency's statutory responsibilities under NEPA.

iii NUREG-1714

TABLE OF CONTENTS

					<u>Page</u>
ABS	STRA	CT			iii
LIS	T OF	FIGUR	ES		xvii
LIS	T OF	TABLE	S		xxi
ACI	RONY	MS AN	ND ABBR	EVIATIONS	xxv
EXE	ECUT	IVE SL	JMMARY		xxix
1.	PUF	RPOSE	AND NE	ED	1-1
	1.1	Introd	uction		1-1
	1.2		•	Action	1-1
	1.3			roposed Action	1-6
	1.4	-	-	SS	
	1.5			gencies	
		1.5.1		ederal Action	
		1.5.2		leral Action	
		1.5.3		deral Action	1-15
		1.5.4		deral Action	
	4.0	1.5.5		d Agency Consultation	
	1.6			and State Authorities, Regulations, and Permits	
		1.6.1		s and Regulations	
			1.6.1.1 1.6.1.2	Federal Laws and Regulations	1-18
				and Regulations	1-21
			1.6.1.3	State of Utah Statutes and Regulations	
		1.6.2		d Permits and Approvals	
			1.6.2.1	Federal Permits and Approvals	
			1.6.2.2	Skull Valley Band of Goshute Indians Tribal Permits	
				and Approvals	1-23
			1.6.2.3	State of Utah Permits and Approvals for Activities	
				Off the Reservation	1-23
2.	ALT			CLUDING THE PROPOSED ACTION	
	2.1	Propo		ncn	
		2.1.1		ed Site and Description of Associated Facilities	2-1
			2.1.1.1	!	
				Facility Description	
			2.1.1.3	New Rail Line	2-12
			2.1.1.4	Land Use Requirements	2-15

		2.1.2	Operation	2-15
			2.1.2.1 Transportation of Spent Fuel to the Proposed PFSF	2-16
			2.1.2.2 Proposed Storage Cask System	2-22
		2.1.3	Emissions, Effluents, and Solid Wastes	2-23
		2.1.4	Best Management Practices	2-26
		2.1.5	Monitoring Programs	2-28
		2.1.6	Facility Closure and Decommissioning	2-28
			2.1.6.1 Storage Cask Decommissioning	2-29
			2.1.6.2 Storage Pad Decommissioning	2-30
			2.1.6.3 Decommissioning of Buildings, Structures, and Other	
			Improvements	2-30
	2.2	Altern	ativesatives	2-31
		2.2.1	Alternatives to the Proposed PFSF (Not Addressed Further in this DEIS)	
			2.2.1.1 A Different Privately Owned ISFSI	2-31
			2.2.1.2 Shipment of SNF Between Reactor Sites	2-31
			2.2.1.3 Alternatives That, in Effect, Eliminate the Need	
			for the Proposed PFSF	2-32
		2.2.2	Alternative Technology	2-32
			2.2.2.1 Dry Storage Systems	
			2.2.2.2 Wet Storage Systems	2-33
		2.2.3	Alternative Sites	2-33
			2.2.3.1 Site A at the Reservation	
			2.2.3.2 Site B at the Reservation	2-34
			2.2.3.3 Fremont County, Wyoming, Site	2-34
		2.2.4	Transportation Options	
			2.2.4.1 National Transportation Options	
			2.2.4.2 Local Transportation Options (in Skull Valley)	
		2.2.5	No-Action Alternative	2-43
3.			LLY AFFECTED ENVIRONMENT IN SKULL VALLEY, UTAH	
	3.1		gy, Minerals, and Soils	3-1
			Geology	3-1
			Seismic Setting	
			Soils	
			Mineral Resources	3-5
	3.2		Resources	3-6
		3.2.1	Surface Water Hydrology and Quality	3-6
			3.2.1.1 General Site Setting	3-6
			3.2.1.2 Flooding	3-11
			Groundwater Hydrology and Quality	3-11
			Water Use	3-12
	3.3		te and Air Quality	3-14
			Climate	3-14
			Air Quality	3-17
	3.4		gical Resources	3-20
		3.4.1	Terrestrial Resources	3-21

NUREG-1714 vi

			3.4.1.1 Vegetation	
			3.4.1.2 Wildlife	
		3.4.2	Aquatic Resources	
			3.4.2.1 Perennial and Ephemeral Streams	
			3.4.2.2 Wetlands	
		3.4.3	Threatened, Endangered, and Other Species of Special Concern	
			3.4.3.1 Plants	
			3.4.3.2 Wildlife	
	3.5		economic and Community Resources	
			The Reservation	
		3.5.2	Tooele County and Communities	
			3.5.2.1 Land Use	
			3.5.2.2 Population	
			3.5.2.3 Employment and Economic Resources	
	3.6	Cultur	3.5.2.4 Community Resources	
	3.0		Cultural Background	
			Archaeological, Native American, and Historic Properties	
		3.0.2	3.6.2.1 Archaeological Properties	
			3.6.2.2 Native American Properties	
			3.6.2.3 Historic Properties	
	3.7	Backo	round Radiological Characteristics	
	3.8	_	Environmental Features	
	0.0		Ambient Noise Levels	
			Scenic Qualities	
			Recreation	
4.			MENTAL CONSEQUENCES OF CONSTRUCTING AND OPERATING	
			POSED PFSF	
	4.1		gy and Soils	
			Construction Impacts at the Preferred Site (Site A)	4-2 4-3
		4.1.2	Impacts During Operations at the Preferred Site	4-3
			The Alternative Site (Site B) in Skull Valley	
	4.2		Resources	
	4.2		Construction Impacts at the Preferred Site (Site A)	4-5
		4.2.1	4.2.1.1 Surface Water	4-5
			4.2.1.2 Water Use	4-7
			4.2.1.3 Groundwater	4-7
		422	Impacts During Operations at the Preferred Site	4-9
			4.2.2.1 Surface Water	4-9
			4.2.2.2 Potential Impacts Related to Flooding	4-10
			4.2.2.3 Water Use	4-11
			4.2.2.4 Groundwater	4-12
		4.2.3	The Alternative Site (Site B) in Skull Valley	4-12
		4.2.4	Mitigation Measures	4-13
	4.3	Air Qu	-	
		4.3.1	Construction Impacts at the Preferred Site (Site A)	
		4.3.2	Impacts During Operations at the Preferred Site	4-16

vii NUREG-1714

	4.3.3	The Alter	native Site (Site B) in Skull Valley	4-16
	4.3.4	Mitigation	n Measures	4-16
4.4	Ecolog	gical Reso	urces	4-17
	4.4.1	Construc	tion Impacts at the Preferred Site (Site A)	4-17
		4.4.1.1	Vegetation	4-17
		4.4.1.2	Wildlife	4-19
		4.4.1.3	Wetlands	4-20
	4.4.2	Impacts [During Operations at the Preferred Site	4-20
		4.4.2.1	Vegetation	4-20
		4.4.2.2	Wildlife	4-21
		4.4.2.3	Wetlands	4-23
	4.4.3	Impacts t	o Threatened, Endangered, and Other Species	
		of Specia	Il Concern	4-23
		4.4.3.1	Plants	4-23
		4.4.3.2	Wildlife	4-24
	4.4.4	The Alter	native Site (Site B) in Skull Valley	4-24
	4.4.5	Mitigation	n Measures	4-25
		4.4.5.1	Vegetation	4-25
		4.4.5.2	Wildlife	4-26
4.5	Socio	economics	and Community Resources	4-27
	4.5.1	Construct	tion Impacts at the Preferred Site (Site A)	4-28
		4.5.1.1	Population	4-30
		4.5.1.2	Housing	4-30
		4.5.1.3	Education	4-30
		4.5.1.4	Utilities	4-31
		4.5.1.5	Solid and Sanitary Wastes	4-31
		4.5.1.6	Transportation and Traffic	4-31
		4.5.1.7	Land Use	4-32
		4.5.1.8	Economic Structure	4-32
	4.5.2	Impacts [During Operations at the Preferred Site	4-32
		4.5.2.1	Population	4-34
		4.5.2.2	Housing	4-34
		4.5.2.3	Education	4-34
		4.5.2.4	Utilities	4-35
		4.5.2.5	Solid and Sanitary Wastes	4-35
		4.5.2.6	Transportation and Traffic	4-35
		4.5.2.7	Land Use	4-35
		4.5.2.8	Economic Structure	4-35
	4.5.3	The Alter	native Site (Site B) in Skull Valley	4-36
	4.5.4	Mitigation	n Measures	4-36
4.6	Cultur	al Resourc	ces	4-37
	4.6.1	Construct	tion Impacts at the Preferred Site (Site A)	4-37
	4.6.2	Impacts [During Operations at the Preferred Site	4-37
	4.6.3	Native Ar	merican Cultural Resources	4-38
	4.6.4	The Alter	native Site (Site B) in Skull Valley	4-38
	4.6.5	Mitigation	n Measures	4-38
4.7	Huma		mpacts	
	4.7.1	Non-Rad	iological Impacts at the Proposed Site (Site A)	4-39
		4.7.1.1	Potential Worker Injuries During Construction	4-40

NUREG-1714 viii

			4.7.1.2 Potential Worker Injuries During Operations	4-41
		4.7.2	Radiological Impacts at the Proposed Site (Site A)	4-41
			4.7.2.1 Estimated Dose to the General Public	4-42
			4.7.2.2 Estimated Dose to Occupational Personnel	4-44
			4.7.2.3 Estimated Doses from Off-Normal Operations and Accidents	4-45
		4.7.3	Impacts at the Alternative Site (Site B) in Skull Valley	4-48
		4.7.4	Mitigation Measures	4-48
	4.8	Other	Impacts	4-49
		4.8.1	Noise	4-49
			4.8.1.1 Noise During Construction	4-49
			4.8.1.2 Noise During Operations	4-50
		4.8.2	Scenic Qualities	4-50
			4.8.2.1 BLM Perspective	4-50
			4.8.2.2 The Staff Analysis	4-51
			4.8.2.3 Recreational Viewers	4-51
			4.8.2.4 Local Residential Viewers	4-51
			4.8.2.5 Motorists on Skull Valley Road	4-59
			4.8.2.6 The Alternative Site (Site B) in Skull Valley	4-59
			4.8.2.7 Conclusions Regarding Visual Qualities	4-59
			4.8.2.8 Mitigation Measures	4-59
		4.8.3	Recreation	4-59
	4.9	Decor	mmissioning and Closure	
		4.9.1	Geology and Soils	4-62
		4.9.2	Surface Water and Groundwater	
		4.9.3	Air Quality	
		4.9.4	Ecological Resources	4-63
		4.9.5	Socioeconomic and Community Resources	
		4.9.6	Cultural Resources	
		4.9.7	Human Health	
		4.9.8	Noise	
		4.9.9		
		4.9.10	Recreation	4-65
5.			RTATION IMPACTS OF THE PROPOSED ACTION	
	5.1		gy, Minerals, and Soils	5-2
		5.1.1	Construction Impacts	5-2
			5.1.1.1 New Rail Line from Skunk Ridge	5-3
			5.1.1.2 New ITF Near Timpie	5-3
		5.1.2	Impacts During Operations	5-4
			5.1.2.1 New Rail Line from Skunk Ridge	5-4
			5.1.2.2 New ITF Near Timpie	5-4
		5.1.3	Impacts at the Alternative Site B	5-5
			5.1.3.1 New Rail Line from Skunk Ridge	5-5
		_ , .	5.1.3.2 New ITF Near Timple	5-5
		5.1.4	Mitigation Measures	5-5
			5.1.4.1 New Rail Line from Skunk Ridge	5-5
	- ^	14	5.1.4.2 New ITF Near Timple	5-5
	5.2		Resources	5-5
		5.2.1	Construction Impacts	5-5

ix NUREG-1714

		5.2.1.1	Surface Water	5-5
		5.2.1.2	Potential Impacts of Flooding	5-6
		5.2.1.3	Water Use	5-7
		5.2.1.4	Groundwater	5-8
	5.2.2	Impacts	During Operations	5-8
		5.2.2.1	• .	
		5.2.2.2	Potential Impacts of Flooding	
		5.2.2.3	Water Use	
		5.2.2.4	Groundwater	
	5.2.3	Impacts	at the Alternative Site (Site B)	
	5.2.4		on Measures	
5.3				
	5.3.1	-	ction Impacts	
		5.3.1.1	New Rail Line from Skunk Ridge	
		5.3.1.2		
	5.3.2		During Operations	
		5.3.2.1	- .	
		5.3.2.2		
	5.3.3		at the Alternative Site B	
		5.3.3.1	Construction Impacts	
		5.3.3.2	Impacts During Operations	
	5.3.4	Mitigatio	on Measures	
		5.3.4.1		
		5.3.4.2	Impacts During Operations	
5.4	Ecolog	gical Res	ources	
	5.4.1		ction Impacts	
		5.4.1.1	Vegetation	
		5.4.1.2	Wildlife	
		5.4.1.3	Wetlands	5-16
		5.4.1.4	Perennial and Ephemeral Streams	5-16
		5.4.1.5	Threatened and Endangered Species and Other	
			Species of Special Concern	5-16
	5.4.2	Impacts	During Operations	5-17
		5.4.2.1	Vegetation	5-17
		5.4.2.2	Wildlife	5-18
		5.4.2.3	Wetlands	5-18
		5.4.2.4	Perennial and Ephemeral Streams	5-18
		5.4.2.5	Threatened and Endangered Species and Other	
			Species of Special Concern	5-18
	5.4.3	Impacts	at the Alternative Site B	5-19
		5.4.3.1	Vegetation	5-19
		5.4.3.2	Wildlife	5-19
		5.4.3.3	Wetlands	5-19
		5.4.3.4	Perennial and Ephemeral Streams	5-19
		5.4.3.5	Threatened and Endangered Species and Other	
			Species of Special Concern	5-19
	5.4.4	Mitigatio	on Measures	5-19
		5.4.4.1	Vegetation	5-19
		5442	Wildlife	5-20

NUREG-1714 x

5.5	Socio	economic	and Community Resources	5-21
	5.5.1	Constru	ction Impacts	5-22
		5.5.1.1	New Rail Line from Skunk Ridge	5-22
		5.5.1.2	New ITF Near Timpie	5-25
	5.5.2	Impacts	During Operations	5-27
			New Rail Line From Skunk Ridge	
		5.5.2.2	New ITF Near Timpie	5-28
	5.5.3	Impacts	at the Alternative Site B	5-28
	5.5.4	Mitigatio	on Measures	5-28
5.6	Cultur	al Resou	rces	5-29
	5.6.1	Constru	ction Impacts	5-29
		5.6.1.1	·	
		5.6.1.2		
	5.6.2	Impacts	During Operations	
	5.6.3		at the Alternative Site B	
	5.6.4	•	American Cultural Resources	
	5.6.5		on Measures	
5.7		•	Impacts of SNF Transportation	
•	5.7.1		diological Impacts	
	0	5.7.1.1	Potential Worker Injuries During Construction	0 02
		•	and Operation of Transportation Facilities	5-32
		5.7.1.2	Rail Traffic Accidents	
		5.7.1.3		
	572		gical Impacts	
	0.7.2	5.7.2.1	Summary of Findings	
		5.7.2.2	Approach to Analysis	
		5.7.2.3	Assumptions for this Analysis as Compared to NUREG-0170	
		5.7.2.4	Incident-Free and Accident Dose Risks from SNF Shipments	0 00
		0.7.2.1	to the Proposed PFSF	5-44
		5.7.2.5	Incident-Free and Accident Dose Risks from	0 11
		0.7.2.0	Shipments to a Final Repository	5_40
		5.7.2.6	Utah and Regional Impacts	
		5.7.2.7	Sabotage	
		5.7.2.8	Conclusion	
	573		on Measures	
5.8		-		
5.0	5.8.1	•		
	5.0.1	5.8.1.1	Construction Impacts	
		5.8.1.2	Impacts During Operations	
		5.8.1.3	ITF and Use of Skull Valley Road	
		5.8.1.4	Alternative Site B	
		5.8.1.5	Mitigation Measures	
	5.8.2		Qualities	
	5.6.2	5.8.2.1	Recreational Viewers	
		5.8.2.2	Local Residential Viewers	5-56 5-58
		5.8.2.3		
	E 0 2	5.8.2.4 Booroot	Mitigation Measures	
	5.8.3	Recreat	ion Construction Impacts	
		5.8.3.1	Ouriou deliuri impacio	J-30

xi NUREG-1714

			5.8.3.2 Impacts During Operations	
			5.8.3.3 Alternative Site B	
			5.8.3.4 Mitigation Measures	
		5.8.4	Wildfires	
			•	
	5.9		mmissioning	
		5.9.1	Skunk Ridge Rail Line Corridor	
		5.9.2	New ITF Near Timpie	
		5.9.3	Potential Worker Injuries During Decommissioning	5-65
6.	SI IV		OF IMPACTS	6-1
0.	6.1		ets of the Proposed Action and Its Alternatives	6-1
	0.1		Geology, Minerals, and Soils	6-1
		0.1.1	6.1.1.1 Impacts of Alternative 1	6-3
			6.1.1.2 Impacts of Alternative 2	6-4
			6.1.1.3 Impacts of Alternative 3	6-4
			6.1.1.4 Impacts of Alternative 4	6-4
		6.1.2	Water Resources	6-4
		• • • • • • • • • • • • • • • • • • • •	6.1.2.1 Impacts of Alternative 1	6-4
			6.1.2.2 Impacts of Alternative 2	6-5
			6.1.2.3 Impacts of Alternative 3	6-5
			6.1.2.4 Impacts of Alternative 4	6-6
		6.1.3	Air Quality	6-6
			6.1.3.1 Impacts of Alternative 1	6-6
			6.1.3.2 Impacts of Alternative 2	6-6
			6.1.3.3 Impacts of Alternative 3	6-6
			6.1.3.4 Impacts of Alternative 4	6-7
		6.1.4	Ecological Resources	6-7
			6.1.4.1 Impacts of Alternative 1	6-7
			6.1.4.2 Impacts of Alternative 2	6-9
			·	6-10
			•	
		6.1.5	Socioeconomics and Community Resources	
			6.1.5.1 Impacts of Alternative 1	
			ones on monators	6-12
			The state of the s	
			'	
		6.1.6		6-14
			'	6-14
			'	6-15
			·	6-15
		0.4.7	· ·	6-15
		6.1.7	•	6-15
			'	6-15
			'	6-16
			'	6-16 6-18
		610	'	
		6.1.8	The second secon	6-18

NUREG-1714 xii

		6.1.8.2 Scenic Qualities	19
		6.1.8.3 Recreation	
6.2	Enviro	onmental Justice	
	6.2.1		
		6.2.1.1 Demographics	
		6.2.1.2 Assessment of Impacts 6-2	
	6.2.2	Impacts of Alternative 2	
	6.2.3	·	
	6.2.4	·	
6.3	-	Ilative Impacts	
0.0	6.3.1	·	
	6.3.2	Water Resources	
	6.3.3	Air Quality	
	6.3.4	Ecological Resources 6-3	
	6.3.5	Socioeconomic and Community Resources	
		Cultural Resources	
	6.3.7	!	
	6.3.8	•	
	6.3.9		
6.4		bidable Adverse Environmental Impacts	
	6.4.1	g,,	
		Water Resources	
	6.4.3	Air Quality	
	6.4.4	Ecological Resources	
	6.4.5	Socioeconomics and Community Resources	
	6.4.6		
	6.4.7	Human Health Impacts	10
	6.4.8	Other Impacts	10
		6.4.8.1 Noise 6-4	10
		6.4.8.2 Scenic Qualities	11
		6.4.8.3 Recreation	11
	6.4.9	Environmental Justice 6-4	11
6.5	Relation	onship Between Short-Term Uses of the Environment and	
	Long-	Term Productivity 6-4	11
6.6	Irreve	rsible and Irretrievable Commitment of Resources 6-4	12
6.7	Poten	tial Impacts of the No-Action Alternative 6-4	13
	6.7.1	Geology, Minerals, and Soils 6-4	15
	6.7.2	Water Resources	15
	6.7.3		
	6.7.4	Ecological Resources 6-4	_
	6.7.5	Socioeconomic and Community Resources	
	6.7.6	Cultural Resources	
	6.7.7		_
	6.7.8	•	
	0.7.0	6.7.8.1 Noise	
		6.7.8.2 Scenic Qualities	_
		6.7.8.3 Recreation	
	679	Environmental Justice	
	U.1.U		r I

xiii NUREG-1714

7.	EVA	LUATI	ON OF AN ALTERNATIVE SITE IN WYOMING	7-1
	7.1	Site S	election Process	7-1
	7.2	Chara	acteristics of the Wyoming Site	7-5
	7.3	Impac	cts of Constructing and Operating an SNF Storage Facility at the	
		Wyon	ning Site	7-8
		7.3.1		7-8
		7.3.2	Water Resources	7-9
		7.3.3	Air Quality	7-9
		7.3.4		' -10
		7.3.5	<u> </u>	'-12
		7.3.6	· · · · · · · · · · · · · · · · · · ·	'-13
		7.3.7	Human Health Impacts	'-14
		7.3.8	Other Impacts	
			7.3.8.1 Noise	
			7.3.8.2 Scenic Qualities	
			7.3.8.3 Recreation	
	7.4	Impac	cts of Constructing and Operating SNF Transportation Facilities Near the	
		•	ning Site	'-15
		•	Ecological Resources	
			Human Health Impacts	
			7.4.2.1 Non-Radiological Impacts	
			7.4.2.2 Radiological Impacts	
	7.5	Enviro	onmental Justice Considerations Near the Wyoming Site	
		7.5.1		
			7.5.1.1 Minority Populations	
			7.5.1.2 Low-Income Populations	
		752	Assessment of Impacts	
	7.6		parison of the Skull Valley, Utah, and Wyoming Sites	
		оор	and on the exam valley, exam, and regerming exact the control of the example of of t	
8.	REN	IFFITS	AND COSTS OF THE PROPOSED ACTION	8-1
٥.	8.1		omic Benefits and Costs of Constructing and Operating the	٠.
	0		g , g	8-1
			,	8-2
		0.1.1	8.1.1.1 Projection of Spent Fuel Generation and Additional	0 2
			· ·	8-2
			· ·	8-2
			· · · · · · · · · · · · · · · · · · ·	8-3
			5	8-4
			Š	8-4
		8.1.2	·	8-5
		0.1.2		8-7
				8-7
			, , , ,	8-7
			ŭ	8-7
			<u> </u>	8-9
			, , , , , , , , , , , , , , , , , , ,	o-9 8-9
			·	8-9
		Q 1 2		o-9 8-9
	22		onmental Benefits and Costs	
	0.2		אוווופוונמו שפווסוונא מווע 600	<i>-</i> 10

NUREG-1714 xiv

			Environmental Benefits of the Proposed Action	
			Environmental Costs of the Proposed Action	
	8.3	Other	Societal Benefits and Costs	8-11
9.	CON	/IPARIS	SON OF ALTERNATIVES	9-1
	9.1		uction	9-1
	9.2	Feder	al Actions Covered in this DEIS	9-1
		9.2.1	NRC Action	9-1
		9.2.2	BIA Action	9-1
		9.2.3	BLM Action	9-2
		9.2.4	STB Action	9-2
	9.3	Comp	parison of Potential Impacts	9-2
	9.4		usions of the Cooperating Agencies	9-3
		9.4.1	Summary of Potential Impacts	9-3
			9.4.1.1 The Proposed Action	9-3
			9.4.1.2 The Proposed Site (Site A) Versus the Alternative Site	
			(Site B) in Skull Valley	9-6
			9.4.1.3 The ITF Transportation Option	9-7
			9.4.1.4 The Wyoming Alternative	9-7
			9.4.1.5 The No-Action Alternative	9-8
		9.4.2	Mitigation Measures	
		9.4.3	Staff's Recommendation of the Preferred Alternative	9-13
10.	AGE	NCIES	S CONSULTED	10-1
11	LIST	OE DI	REPARERS AND COOPERATING AGENCY REVIEWERS	11_1
٠٠.			irers	
		-	wers	
	11.2	itevie	weis	11-0
12.	REF	EREN	CES	12-1
13.	INDI	ΞX		13-1
APF	PEND	IX A: \$	SCOPING FOR THIS DRAFT ENVIRONMENTAL IMPACT STATEMENT	A -1
APF	PEND	IX B: (CONSULTATION LETTERS	B-1
APF	PEND	IX C:	RAIL ROUTES TO THE PROPOSED PFSF SITE	C -1
APF	PEND	IX D:	TRANSPORTATION RISKS ANALYSIS	D-1
APF			CENSUS BUREAU DATA AS USED IN ENVIRONMENTAL JUSTICE	F 1
		LISE	,	<u>_</u> -
APF	PEND	IX F: S	SITE SELECTION/EVALUATION FORMS	F-1

XV NUREG-1714

LIST OF FIGURES

		Page
Figure ES.1	The proposed project area in Skull Valley, Utah	xxx
Figure 1.1	Regional location of Skull Valley in Utah	1-2
Figure 1.2	The proposed project area in Skull Valley, Utah	1-3
Figure 1.3	Reactors which are owned by the PFS companies	1-4
Figure 1.4	Projected loss of full core offload capability for U.S.	
_	commercial nuclear reactors	1-8
Figure 1.5	Operating spent fuel storage sites (i.e., ISFSIs) as of April 2000	1-10
Figure 2.1	Location of the proposed site (i.e., Site A) for the PFSF on the	
	Reservation	2-2
Figure 2.2	Basic site plan and layout of structures and facilities at the proposed PFSF	2-4
Figure 2.3	Storage pad detail	2-7
Figure 2.4	Basic site plan and layout for the proposed rail siding near Skunk	
Fig 0. F	Ridge, Utah	
Figure 2.5	Typical cross-section for proposed new rail corridor	2-15
Figure 2.6	Sequences of canister handling and transfer operations for the	0 47
Figure 0.7	movement of spent nuclear fuel from existing reactor sites	2-17
Figure 2.7	Potential rail routes for shipping spent nuclear fuel to Skull Valley,	2.40
Figure 2.0	Utah	2-18
Figure 2.8	Transfer operations for spent nuclear fuel assemblies (inside sealed canisters) at the proposed PFSF	2-20
Figure 2.9	Type of storage cask transporter proposed for use at the PFSF	
Figure 2.10	HOLTEC Hi-Storm® storage cask	
Figure 2.10	Alternative site (i.e., Site B) for the proposed PFSF on the	Z-Z4
rigule 2.11	Reservation	2 25
Figure 2.12	Location of an alternative ISFSI site in Fremont County, Wyoming	
Figure 2.12 Figure 2.13	Proposed location of an Intermodal Transfer Facility in Skull Valley	
Figure 2.13	Basic site plan and layout for the Intermodal Transfer Facility	
Figure 2.14	Typical heavy-haul tractor/trailer rig used for transporting spent	2-38
rigule 2.15	, , ,	2-41
Figure 2.16	nuclear fuel shipping casks	Z- 4 I
Figure 2.16	•	2 44
	Valley	2-44
Figure 3.1	Mapped and interpreted surface and subsurface structural features	
	in the immediate area of the proposed site	3-4
Figure 3.2	Locations of potential sources of construction aggregate in Skull	
	Valley	3-7
Figure 3.3	Drainage channels and soils/surficial geology in Skull Valley	3-10
Figure 3.4	Location of water wells within 8 km (5 miles) of the proposed PFSF	3-13
Figure 3.5	Wind roses for Salt Lake City and for the location near the Pony Express	
-	convenience store in Skull Valley	3-16

xvii NUREG-1714

Figure 3.6	Vegetative micro-communities on the proposed PFSF site (Site A) and the alternative site (Site B) on the Reservation	3-22
Figure 3.7	Critical mule deer habitat within Skull Valley	
Figure 3.7	Location of major springs in Skull Valley	
Figure 3.9	Winter roost sites for bald eagles in Skull Valley	
Figure 3.10	View from the proposed PFSF site looking east toward the	J-J 1
rigure 5.10	Stansbury Mountains	3-59
Figure 3.11	View from Skull Valley Road looking west toward the Cedar Mountains	
Figure 3.11	Wilderness study areas and unit areas recently inventoried for their	. 5-00
rigure 5.12	wilderness characteristics	3-62
Figure 4.1	Estimated water use during construction of the proposed PFSF	4-8
Figure 4.2	Visual impact identified worksheet	4-52
Figure 4.3	Artist's rendering of the daytime view of the proposed PFSF from	
	Deseret Peak	4-54
Figure 4.4	Artist's rendering of the nighttime view of the proposed PFSF from Deseret Peak	4-55
Figure 4.5	Artist's rendering of the daytime view of the proposed PFSF from Skull Valley Road	4-56
Figure 4.6	Artist's rendering of the daytime view of the proposed PFSF from	. + 50
rigaro no	the Goshute Tribal village	4-57
Figure 4.7	Artist's rendering of the nighttime view of the proposed PFSF from	
J	the Goshute Tribal village	4-58
Figure 4.8	Artist's rendering of the nighttime view of the proposed PFSF from	
3	Skull Valley road	4-60
Figure 5.1	Rail route from the Maine Yankee nuclear power plant to the	
	proposed PFSF in Skull Valley, Utah	5-41
Figure 5.2	Rail route for shipping SNF from Skull Valley, Utah, toward a	
	national repository	5-42
Figure 5.3	Artist's rendering of the proposed Skunk Ridge rail line as viewed	
4	from the Cedar Mountains	5-57
Figure 5.4	Artist's rendering of the proposed Skunk Ridge rail line as viewed	
Fig. 5.5	from the Interstate 80 off-ramp at the Low interchange	5-59
Figure 5.5	Artist's rendering of the proposed Intermodal Transfer Facility as viewed	- 00
	from the median of Interstate 80	5-60
Figure 6.1	Geographic distribution of minority census block groups near the	
	proposed PFSF site in Skull Valley	6-23
Figure 6.2	Geographic distribution of low-income census block groups near the	
3	proposed PFSF site in Skull Valley	6-26
Figure 7.1	Possible location of an alternative spent fuel storage facility in Wyoming	7-6
Figure 7.2	Possible site for a spent fuel storage facility near Shoshoni, Wyoming	7-7
Figure 7.3	Potential cross-country rail route from the Maine Yankee nuclear	
-	power plant to Fremont County, Wyoming	7-21
Figure 7.4	Potential rail route from the Fremont County, Wyoming, site to the	
	Utah-Nevada border	7-23

NUREG-1714 xviii

Figure 7.5	Potential rail routes for shipping spent nuclear fuel to Fremont	
	County, Wyoming	7-24
Figure 7.6	Geographic distribution of minority census block groups within	
	80 km (50 miles) of the alternative site in Fremont County, Wyoming	7-26
Figure 7.7	Geographic distribution of low-income census block groups within	
	80 km (50 miles) of the alternative site in Fremont County, Wyoming	7-28

xix NUREG-1714

LIST OF TABLES

		<u>Page</u>
Table ES.1	Summary of significance levels of the combined potential impacts for the Skull Valley site alternatives	xxxix
Table ES.2	Summary and comparison of potential environmental impacts	
Table 1.1	Site-specific reactor information for PFS member utilities	
Table 1.2	Critical elements identified by BLM and considered in this DEIS	1-17
Table 2.1	Anticipated peak workforce requirements at the proposed PFSF and new rail corridor	2-5
Table 2.2	Materials to be imported and used in the construction of the proposed PFSF and the Skunk Ridge rail line	
Table 2.3	Summary of water requirements during construction of the proposed PFSF	
Table 2.4	Potential land areas involved in construction of the proposed facility	
T.I. 0.5	and the associated rail corridor	
Table 2.5	Characteristics of the HI-STORM canister	
Table 2.6	Characteristics of the HI-STORM storage cask system	2-25
Table 2.7	Best management practices as proposed by PFS during the	0.00
T-1-1- 0.0	construction of the PFSF	2-26
Table 2.8	Materials to be imported and used in the construction of an	0.40
	intermodal transfer facility (ITF) near Timpie, Utah	2-40
Table 3.1	Geologic time scale	3-2
Table 3.2	Types of construction materials and their quantities available in the	
	vicinity of Skull Valley	
Table 3.3	Summary of air quality for the Skull Valley area for 1995–1999	3-19
Table 3.4	Skull Valley Federal and State species of special concern expected to use or be present at or near the proposed PFSF site or alternate	
	Site B or along the Skunk Ridge rail corridor	
Table 3.5	Land in farms in the socioeconomic impact area	
Table 3.6	Population in Tooele County and incorporated areas	
Table 3.7	Historical population data for Tooele County	
Table 3.8	Population projections for incorporated areas in Tooele County	
Table 3.9	Employment and income for residents of Tooele County	
Table 3.10	Employment by economic sector in Tooele County	
Table 3.11	Agricultural activity in Tooele County	
Table 3.12	1990 housing data for Tooele County and incorporated areas	
Table 3.13	Building permits in Tooele County	
Table 3.14	Educational resources in the Tooele County School District (Fall 1997)	
Table 3.15	Traffic on highways potentially affected by the proposed action	
Table 3.16	Monthly and daily traffic on I-80, east of Delle Interchange	
Table 3.17	Generalized cultural sequence for the region including Skull Valley	3-49
Table 3.18	Average annual effective dose equivalent of ionizing radiations to a member of the U.S. population	3-55
Table 3.19	Radionuclides found in five soil samples from the proposed PFSF site	

xxi NUREG-1714

Table 3.20	Radionuclides found in vegetation and rabbit flesh as part of the Envirocare environmental study	3-56
Table 4.1	Comparison of PFSF construction material requirements with quantities of materials commercially available in the vicinity of	
	Skull Valley	4-4
Table 4.2	Effects of site construction on PM-10 concentrations at the	
	nearest residences	4-16
Table 4.3	Calculated doses for wildlife near the HI-STORM storage cask	
Table 4.4	Potential impacts to socioeconomic and community resources	
	during the construction of the proposed PFSF	4-28
Table 4.5	Potential impacts to socioeconomic and community resources	
	during the operation of the proposed PFSF	4-33
Table 4.6	Estimated probabilities of fatal and nonfatal occupational injuries for	
	the construction and operation of the proposed PFSF	4-40
Table 5.1	Comparison of transportation facility construction material	
	requirements with quantities of materials commercially available in	
	the vicinity of Skull Valley	5-4
Table 5.2	Seed mixture for rehabilitation of the area cleared for the rail line	5-15
Table 5.3	Potential impacts to socioeconomic and community resources	
	during the construction and use of new transportation facilities in	
	Skull Valley	5-21
Table 5.4	Estimated probabilities of fatal and nonfatal occupational injuries for	
	the construction and normal operations for the proposed rail line and	- 22
Table 5.5	the ITF	
Table 5.5	Annual incident-free SNF transportation doses	5-37
Table 5.0	transport	5-37
Table 5.7	Annual expected latent cancer fatalities (LCFs) for potential accident	0 0.
	risk to the public during SNF transport	5-38
Table 5.8	Spent fuel route data as used in this analysis and in NUREG-0170	5-40
Table 5.9	Incident free dose for SNF shipment from Maine Yankee to the	
	proposed PFSF via rail	5-45
Table 5.10	Incident free dose for SNF shipment from Maine Yankee to the	
	proposed PFSF via an ITF near Timpie, Utah	5-46
Table 5.11	Incident free dose for SNF shipment from Maine Yankee to the ITF	- 47
Table 5 40	via rail	5-47
Table 5.12	Incident free doses for SNF shipment from the ITF to the PFSF via	E 10
Table 5.13	heavy-haul vehicle	5-48
Table 5.15	associated with SNF shipment from the proposed PFSF to the Utah-	
	Nevada border via rail	5-50
Table 5.14	Annual and cumulative 20-year campaign radiation doses	0 00
	associated with intermodal SNF shipment from the PFSF to the	
	Utah-Nevada border via an ITF near Timpie, Utah	5-51
Table 5.15	Annual and cumulative 20-year campaign health risks associated	
	with SNF shipment from the proposed PFSF to the Utah-Nevada	
	border via rail	5-51

NUREG-1714 xxii

Table 5.16	Annual and cumulative 20-year campaign health risks associated with intermodal SNF shipment from the proposed PFSF to the Utah-	E E0
Table 5.17	Nevada border via an ITF near Timpie, Utah	5-52 5-63
Table 6.1	Summary of significance levels of the combined potential impacts	
Tuble 0.1	for Skull Valley alternatives addressed in this DEIS	6-2
Table 6.2	Estimated fatal and nonfatal occupational injuries for the construction, normal operations, and decommissioning activities at	
Table 6.2	the proposed PFSF and the Skunk Ridge rail line	6-16
Table 6.3	Estimated fatal and nonfatal occupational injuries for the construction, normal operations, and decommissioning activities at the proposed PFSF and the ITF	6-17
Table 6.4	Minority and low income block groups within 80 km (50 miles) of the	0 17
	preferred site	6-24
Table 6.5	Potential impacts of the proposed action on minority and low-income populations	6-28
	populations	0-20
Table 7.1	Potential host sites considered for the proposed PFSF	7-2
Table 7.2	Occurrences of species of concern in Fremont County, Wyoming,	7 40
Table 7.3	T38N R94W S23, and buffer zone	
Table 7.4	Doses associated with SNF shipments from the Maine Yankee	, 10
	reactor to the alternative site in Wyoming	7-18
Table 7.5	Radiological risks associated with SNF shipments from the Maine	7 10
Table 7.6	Yankee reactor to the alternative site in Wyoming	7-18
	Wyoming to the Utah-Nevada border	7-19
Table 7.7	Radiological risks associated with SNF shipments from the	
Table 7.8	alternative site in Wyoming to the Utah-Nevada border	7-19
Table 7.6	the Wyoming site	7-22
Table 7.9	Summary of the cumulative annual and 20-year campaign risks [as	
	measured by latent cancer fatalities (LCFs)] for the shipment of	
Table 7.10	spent nuclear fuel by rail to the alternative Wyoming ISFSI site	7-25
Table 7.10	Minority and low-income block groups within 80 km (50 miles) of the alternative site in Fremont County, Wyoming	7-27
Table 7.11	Summary and comparison of potential environmental impacts	
	between an SNF storage facility at the Skull Valley, Utah, site and at	7.00
	the Fremont County, Wyoming site	7-30
Table 8.1	PFS's at-reactor storage cost assumptions (1999 dollars)	8-5
Table 8.2	Costs and benefits for alternative scenarios presented by PFS	8-6
Table 8.3	Sensitivity of scenario net benefits to alternative assumptions at a	0.0
	7 percent discount rate	8-8
Table 9.1	Summary and comparison of potential environmental impacts	9-15

xxiii NUREG-1714

ACRONYMS AND ABBREVIATIONS

°C degrees Celsius °F degrees Fahrenheit

 $\begin{array}{cc} \mu \text{Ci} & \text{micro-curies} \\ \mu \text{g} & \text{microgram} \end{array}$

ABS automatic block system

ACE U.S. Army Corps of Engineers

ACEC areas of critical environmental concern

ADT average daily traffic

AIRS Aerometric Information Retrieval System

ALARA as low as reasonably achievable

BIA Bureau of Indian Affairs
BLM Bureau of Land Management
BLS Bureau of Labor Statistics
BMP best management practices

BNSF Burlington Northern Santa Fe (Railway)

BWR boiling-water reactor

CAA Clean Air Act

CEQ Council on Environmental Quality

CESQG Conditionally Exempt Small Quantity Generator

CFR Code of Federal Regulations

cfs cubic feet per second

Ci Curie cm centimeter

CO carbon monoxide

CTC centralized traffic control

CWA Clean Water Act

dB(A) decibels (on the A-weighted scale)
DEIS draft environmental impact statement

DOE U.S. Department of Energy
DOI U.S. Department of the Interior
DOT U.S. Department of Transportation

EIS environmental impact statement

EO environmental justice Executive Order

EPA U.S. Environmental Protection Agency

ER environmental report

ERI Energy Resources International

XXV NUREG-1714

Fed. Reg. Federal Register

FEIS final environmental impact statement

ft feet

FWS U.S. Fish and Wildlife Service

g gram gal gallons

gpm gallons per minute

ha hectare

HMP habitat management plan

hr hour

ICRP International Commission on Radiological Protection

ISB intermountain seismic belt

ISCST Industrial Source Complex Short-Term (air dispersion model)

ISFSI independent spent fuel storage installation

ITF Intermodal Transfer Facility

kg kilogram km kilometer kW kilowatt

L liter

LCF latent cancer fatality
L.L.C. Limited Liability Company

LOS level of service

m meter

m³ cubic meters

MEI maximally exposed individual MGTM million gross ton-miles per mile

min minute mrem millirem

MRS monitored retrievable storage (facility)

MTU metric tons of uranium

mSv milliSievert

MWD/MTU megawatt-days per MTU

NAAQS National Ambient Air Quality Standards
NEPA National Environmental Policy Act of 1969

NHPA National Historic Preservation Act

NMSS Nuclear Material Safety and Safeguards

NPDES National Pollutant Discharge Elimination System

NOI Notice of Intent NO₂ nitrogen oxide

NRC U.S. Nuclear Regulatory Commission NRHP National Register of Historic Places

NWN Nuclear Waste Negotiator

NWPA Nuclear Waste Policy Act of 1982

NWPAA Nuclear Waste Policy Amendments Act of 1987

 O_3 ozone

OCA owner-controlled area

OFF oldest fuel first
OHV off-highway vehicle

OSHA Occupational Safety and Health Administration

Pb lead

pCi pico-Curies

PFS Private Fuel Storage, L.L.C.
PFSF Private Fuel Storage Facility

pH a unit of measure for acidity (lower numbers) and alkalinity (higher numbers)

PM-10 particulate matter less than 10 microns in diameter

PMF probable maximum flood PNL Pacific Northwest Laboratory

ppm parts per million

PSD Prevention of Significant Deterioration

PWR pressurized-water reactor

R8W Range 8 West

RCRA Resource Conservation and Recovery Act

RMP resource management plan

ROD Record of Decision

SAR Safety Analysis Report SDWA Safe Drinking Water Act SER Safety Evaluation Report

SHPO State Historic Preservation Office
SLCIA Salt Lake City International Airport

SNF spent nuclear fuel SO₂ sulfur dioxide

SPCC spill prevention, control, and countermeasures

STB U.S. Surface Transportation Board

Sv Sievert

T5S Township 5 South

THPO Tribal Historic Preservation Office
TLD thermoluminescent dosimeter

UPDES Utah Pollution Discharge Elimination System

USC United States Code

UDWR Utah Division of Wildlife Resources

VOCs volatile organic compounds

WSA wilderness study area WHA wildlife habitat area

XXVII NUREG-1714

yd³ cubic yards yr year

NUREG-1714 xxviii